

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07

L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

CU-02 /069 W

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FM USMISSION GENEVA

TO SECSTATE WASHDC 1926

INFO ALL CSCE CAPTIALS 275

AMEMBASSY OSLO

USNMR SHAPE

USLO SACLANT NORFOLK VA

CINCLANT

USCINCUE

USDOCOSOUTH

C O N F I D E N T I A L GENEVA 2413

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG, PARM

SUBJECT: CSCE: CBM'S: BELGIAN PAPER FOR EC-9 ON VOLUNTARY  
BASIS FOR NOTIFICATION OF MANEUVERS

1. PURSUANT TO EC-9 AGREEMENT TO KEEP U.S. INFORMED  
OF INTERNAL CONSULTATIONS, BELGIAN REP PROVIDED US  
ON APRIL 8 WITH TEXT OF PAPER ON VOLUNTARY BASIS FOR  
MANEUVER CBM.WHICH WILL BE CONSIDERED BY POLITICAL  
DIRECTORS AT DUBLIN MEETING LATER THIS WEEK. ROUGH  
USDEL TRANSLATION OF FRENCH LANGUAGE TEXT FOLLOWS:  
BEGIN TEXT.

1. WITHOUT PREJUDICE TO THE PROGRESS OF WORK IN THE SUB-  
COMMITTEE AND IMMEDIATE TACTICAL QUESTIONS  
OF NEGOTIATION ON NOTIFICATION OF MILITARY MANEUVERS,  
IT APPEARS NECESSARY AND URGENT TO REFLECT ON THE  
FOLLOWING PROBLEM: TAKING INTO ACCOUNT THE SOVIET  
PROPOSITION, IS IT POSSIBLE TO IMAGINE A TEXT WHICH  
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AT THE SAME TIME WOULD CONTAIN THE CONCEPT OF A

'VOLUNTARY BASIS,' SUCH AS IS FAVORED BY THE USSR, AND WHICH WOULD STILL BE RESPONSIVE TO THE PROPOSITIONS FREQUENTLY FORMULATED BY THE NINE FOR A 'POSITIVE AND PRECISE POLITICAL COMMITMENT?'

"THE REFERENCE TO THE 'VOLUNTARY BASIS' COULD PERHAPS FIND A PLACE IN A GENERAL FORMULATION WHICH WOULD BE ORIENTED ON THE FOLLOWING ELEMENTS: (A) IMPORTANCE OF MILITARY ASPECTS AND THEIR RELATIONSHIP WITH SECURITY; (B) RECOGNITION OF THE POLITICAL RESPONSIBILITY OF STATES IN THE PROCESS OF IMPROVING CONFIDENCE; (C) AN INDIVIDUAL COMMITMENT BY EACH STATE TO NOTIFY, ON ITS OWN AUTHORITY; (D) AN AGREEMENT ON PARAMETERS AND A COMMITMENT BY STATES TO RESPECT THEM.

"THE EDITORIAL CONJUNCTION OF THESE FOUR ELEMENTS WOULD PERMIT MAKING EXPLICIT THE POLITICAL OMISSION THAT A RENUNCIATION OF THE IMPLEMENTATION OF THE AGREED SYSTEM WOULD CONSTITUTE. TO ACCOMPLISH THIS ALL THESE ELEMENTS SHOULD BE GROUPED IN A SINGLE TEXT IN ORDER TO EMPHASIZE THEIR INTERDEPENDENCE FULLY.

"2. WITHOUT BEGINNING FOR THE MOMENT DISCUSSION ON TEXTS WITH THE COUNTRIES OF THE EAST, THE 9 AND THE 15 WOULD FIND IT IN THEIR INTEREST TO ELABORATE AMONG THEMSELVES A PROJECTED TEXT. WITH THIS IN VIEW, THE BELGIAN DELEGATION HAS TAKEN UPON ITSELF TO SUGGEST THE FOLLOWING OUTLINE: 'BEING AWARE OF THE POLITICAL IMPORTANCE OF MILITARY ASPECTS AND THEIR RELATIONSHIP WITH SECURITY, 'RECOGNIZING THE INDIVIDUAL RESPONSIBILITY OF EACH STATE IN THE PROCESS OF ENHANCING CONFIDENCE, 'CONVINCED OF THE DUTY OF EACH PARTICIPANT TO RESPECT THE MODALITIES OF THE DECREED MEASURES, AND THEIR INTEREST IN DETENTE, 'THE STATES PARTICIPATING IN THE CSCE AGREE TO NOTIFY, ON THEIR OWN AUTHORITY (DE LEUR PROPRE AUTORITE) MAJOR MILITARY MANEUVERS, IN ACCORDANCE WITH THE FOLLOWING ARRANGEMENTS:'" END TEXT.

2. COMMENT: BELGIAN REP ASSUMED THAT POLITICAL DIRECTORS WOULD GIVE ONLY PRELIMINARY CONSIDERATION TO IDEAS IN THIS TEXT, AND THAT TEXT, WITH ANY MODIFICATIONS  
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SUGGESTED BY OTHERS, WOULD BE PASSED BACK TO ALLIES FOR FURTHER DISCUSSION AND ELABORATION AMONG 15. TEXT INCORPORATES IDEAS PUT FORTH BY UK, FRANCE, AND OTHERS THAT POLITICAL COMMITMENT AND RESPONSIBILITY FOR IMPLEMENTATION OF MANEUVERS MEASURE SHOULD BE INCORPORATED IN PREAMBLE ALONG WITH OPERATIVE WORDS TO MEET SOVIET CONDITIONS FOR "VOLUNTARY BASIS." THE WORDS "ON THEIR OWN AUTHORITY" WHICH BELGIANAS HAVE SUBSTITUTED

IN OPERATIVE PORTION FOR "ON A VOLUNTARY BASIS" WOULD  
REPRESENT AN INITIAL ALLIED NEGOTIATING POSITION FOR  
EVENTUAL DRAFTING SESSIONS. THE BELGIAN REP MADE CLEAR  
THAT HE DID NOT EXPECT THE SOVIETS WOULD CONSIDER THEM  
A SATISFACTORY SUBSTITUTE. ABRAMS

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## Message Attributes

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**Concepts:** MILITARY EXERCISES, RELATIONS WITH REGIONAL ORGS  
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**Copy:** SINGLE  
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**Disposition Approved on Date:**  
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**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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